

Cincinnati Retirement System

Actuarial Valuation as of December 31, 2020

Produced by Cheiron May 2021

TABLE OF CONTENTS

<u>Section</u>		<u>Page</u>
Letter of Tran	nsmittal	i
Section I	Board Summary	1
Section II	Identification and Assessment of Risk	11
Section III	Assets	25
Section IV	Liabilities	31
Section V	Contributions	35
Section VI	Accounting Statement Information	36
<u>Appendices</u>	<u>S</u>	
Appendix A	Membership Information	39
Appendix B	Actuarial Assumptions and Methods	44
Appendix C	Summary of Plan Provisions	50
Appendix D	Glossary of Terms	60





May 27, 2021

Board of Trustees Cincinnati Retirement System 801 Plum Street, Suite 328 Cincinnati, Ohio 45202

Re: Cincinnati Retirement System
Actuarial Valuation as of December 31, 2020

Dear Members of the Board:

At your request, we have conducted our annual actuarial valuation of the Cincinnati Retirement System (CRS or System) as of December 31, 2020. The results of the valuation are contained in this report. The purpose of this report is to present the annual actuarial valuation of the Cincinnati Retirement System. This report is for the use of the Cincinnati Retirement System Board of Trustees and its auditors in preparing financial reports in accordance with applicable law and accounting requirements.

The results of this report are only applicable to the Fiscal Year Ending June 30, 2022, and rely on future plan experience conforming to the underlying assumptions. To the extent that actual plan experience deviates from the underlying assumptions, the results would vary accordingly.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the assumptions, changes in assumptions, and changes in plan provisions or applicable law.

In preparing our report, we relied on information (some oral and some written) supplied by the Cincinnati Retirement System. This information includes, but is not limited to, plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standards of Practice No. 23.

This report was prepared exclusively for the Cincinnati Retirement System for the purpose described herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any such other users.

This report and its contents have been prepared in accordance with generally-recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we meet the

Board of Trustees Cincinnati Retirement System May 27, 2021 Page 2

Qualification Standards of the American Academy of Actuaries to render the opinions contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

Sincerely, Cheiron

Janet H. Cranna, FSA, FCA, MAAA, EA Principal Consulting Actuary Keyin J. Woodrich, FSA, MAAA, EA Principal Consulting Actuary



SECTION I – BOARD SUMMARY

Cheiron has performed the actuarial valuation of the Cincinnati Retirement System as of December 31, 2020. The purpose of this report is to disclose the following as of the valuation date:

- 1) The financial condition of the System;
- 2) Past trends in the financial progress of the System;
- 3) Compare the City's current contribution rate of 16.25% of payroll to the Actuarially Determined Contribution (ADC) rate based on this valuation for Fiscal Year Ending June 30, 2022;
- 4) Identify and assess the risks to the System; and
- 5) Provide specific information and documentation required for the System's financial reporting.

An actuarial valuation establishes and analyzes the System's assets and liabilities on a consistent basis and traces the progress of both from one year to the next. It includes measurement of the System's investment performance as well as an analysis of actuarial liability gains and losses.

This report does not include calculations under GASB Statements Nos. 67 and 68 which are provided in separate reports.

Results shown in this report for years prior to December 31, 2018 were provided by the prior actuary.

Valuation Basis

The December 31, 2020 actuarial valuation results were based on the same actuarial methods and assumptions as used in the December 31, 2019 actuarial valuation. The demographic assumptions were based on the January 1, 2012 to December 31, 2016 Experience Study prepared by the prior actuary, which were subsequently approved by the Board of Trustees. An investment return assumption of 7.50% was used as prescribed by item 29 of the Collaborative Settlement Agreement (CSA) signed October 5, 2015. Cheiron has reviewed the demographic and economic assumptions. While we consider these assumptions to be generally reasonable, we have not yet performed our own actuarial experience study.

Whereas there remains a lot of uncertainty, we continue to monitor developments regarding the COVID-19 pandemic and the impact it may have on the System. Actual experience, both demographic and economic, will be reflected in subsequent valuations as experience emerges.



SECTION I – BOARD SUMMARY

Key Results

The following Table I-1 summarizes the key results of the valuation with respect to the System's membership, assets and liabilities, and contributions. The results are presented and compared for both the current and prior year.

	Table I-1 ey Result	s			
Valuation as of:	Dec	cember 31, 2019	De	cember 31, 2020	% Change
Membership Counts					
a) Full Time Actives		2,903		2,631	¹ (9.4%)
b) Part Time Actives ²		1,143		1,078	(5.7%)
c) Terminated Vesteds		225		222	(1.3%)
d) Members in Pay Status ³		4,276		4,459	<u>4.3</u> %
e) Total		8,547		8,390	(1.8%)
f) Annual Salaries of Full Time Actives	\$	198,603,201	\$	187,328,061	(5.7%)
g) Annual Salaries of DROP Members ³	\$	16,857,013	\$	18,111,116	7.4%
h) Annual Retirement Allowances	\$	169,251,391	\$	183,826,082	8.6%
Assets and Liabilities					
i) Present Value of Future Benefits	\$	2,677,799,961	\$	2,744,006,755	2.5%
j) Actuarial Liability	\$	2,466,348,546	\$	2,533,246,815	2.7%
k) Actuarial Value of Assets (AVA)	\$	1,756,533,401	\$	1,786,649,816	
l) Unfunded Actuarial Liability (UAL) [(j) - (k)]	\$	709,815,145	\$	746,596,999	5.2%
m) Funded Ratio on AVA basis [(k) ÷ (j)]		71.2%		70.5%	(0.7%)
n) Market Value of Assets (MVA)	\$	1,799,975,000	\$	1,820,915,000	
o) Funded Ratio on MVA basis [(j) ÷ (n)]		73.0%		71.9%	(1.1%)
City's Actuarially Determined Contribution (ADC)	FY	E June 30, 2021	FY	YE June 30, 2022	
p) Gross Normal Cost Rate		12.46%		12.15%	(0.31%)
q) Plan Changes - ERIP ⁴		0.00%		1.34%	1.34%
r) UAL Amortization Rate (excluding ERIP)		26.41%		28.17%	1.76%
s) Administrative Expenses		0.80%		0.80%	0.00%
t) Expected Employee Contributions		(9.00%)		(9.00%)	0.00%
u) City's ADC as % of Payroll		30.67%		33.46%	2.79%
[(p) + (q) + (r) + (s) + (t)]					

¹ Excludes 123 participants who elected to participate in the ERIP but have Effective Dates of Retirement in 2021. For valuation purposes, these participants were included as Members In Pay Status.



² As of December 31, 2020, 625 of the 1,078 Part Time actives had reported last pay periods before December 2020.

³ Includes 234 and 222 members as of December 31, 2020 and 2019 respectively currently participating in DROP.

⁴ Starting January 1, 2022, City intends on paying ERIP with 15 level annual payments of \$2.8 million each January 1.

SECTION I – BOARD SUMMARY

Below we highlight significant results of this valuation.

- The return on the Market Value of Assets was 8.03% for the year ended December 31, 2020 which was higher than the assumed rate of return of 7.50%. The return on the Actuarial Value of Assets was 8.78%.
- The Actuarial Liability increased from \$2,466.3 million as of December 31, 2019 to \$2,533.2 million as of December 31, 2020.
- The funded ratio based on the Actuarial Value of Assets decreased from 71.2% to 70.5% and the Unfunded Actuarial Liability (UAL) increased from \$709.8 million to \$746.6 million. Based on the Market Value of Assets, the funded ratio decreased from 73.0% to 71.9%.
- Since the last valuation, 253 members elected to participate in the Early Retirement Incentive Program (ERIP) offered by the City. This increased liabilities by \$24.7 million. To fund this increase, the City needs to contribute \$2.8 million per year for the next 15 years beginning January 1, 2022. We have reflected this as part of this valuation.
- In accordance with the Collaborative Settlement Agreement, the City contributes 16.25% of payroll on behalf of full-time active members and members participating in the Deferred Retirement Option Program (DROP). The City contributes 3% of payroll for part-time active members. Based on these fixed contribution rates, the UAL would be paid off in 58 years if assets achieve the assumed rate of return of 7.50%, including Fiscal Year ending 2021. By comparison, the Actuarially Determined Contribution rate, which pays off the UAL in 30 years, was calculated to be 33.46% of payroll for Fiscal Year ending June 30, 2022. Detailed projections of the System's funded status and contributions are presented later in this section.
- During the year, there was a total actuarial gain of \$11.4 million, consisting of an actuarial asset gain of \$21.6 million, and a liability experience loss of \$10.2 million (0.4% of liabilities).

Recent Trends

Although most of the attention given to the valuation reflects the most recently computed unfunded actuarial liability, funded ratio, and contribution amounts, each valuation is merely a snapshot of the long-term progress of a pension fund. It is important to take a step back from the current year results and view them in the context of the System's recent history as well as trends expected into the future. Below, we present a series of graphs that display historical trends for key factors in the valuations of the last 11 years.

In reviewing the historic trends over the 11 year period, the declining funded status coupled with significant negative net cash flow highlights the potential risk of running out of assets to pay benefits unless the City increases its current contribution rate.

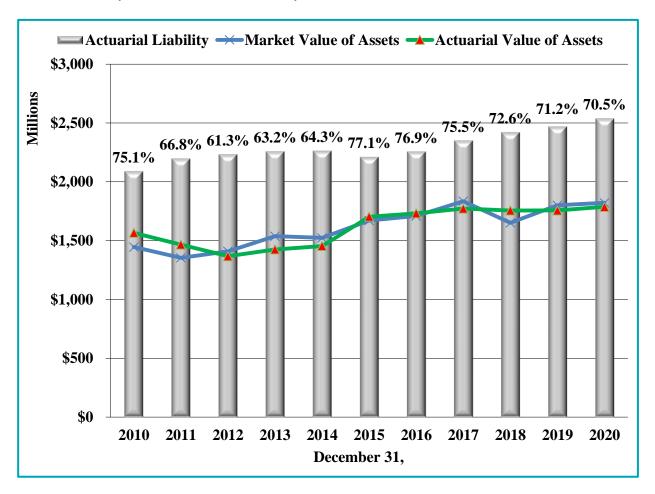


SECTION I – BOARD SUMMARY

Assets and Liabilities

The gray bars represent the Actuarial Liability (AL). The blue line is the Market Value of Assets (MVA) and the green line is the Actuarial Value of Assets (AVA). The System's funded ratio (ratio of actuarial assets to actuarial liability) is shown along the top of the bars.

The sharp increase in the funded ratio from December 31, 2014 to December 31, 2015 was due primarily to \$220 million in additional monies transferred from the healthcare assets to the pension assets as a result of the Collaborative Settlement Agreement. Since December 31, 2015, the funded ratio has been decreasing due to the System's experience as well as the City not making contributions sufficient to pay off the UAL. As shown later in this report, the City's current contribution rate of 16.25% is less than the amount necessary to cover the additional benefits being earned by active members (i.e. normal cost) and the interest on the unfunded actuarial liability. This amount is commonly referred to as the Tread Water Cost.





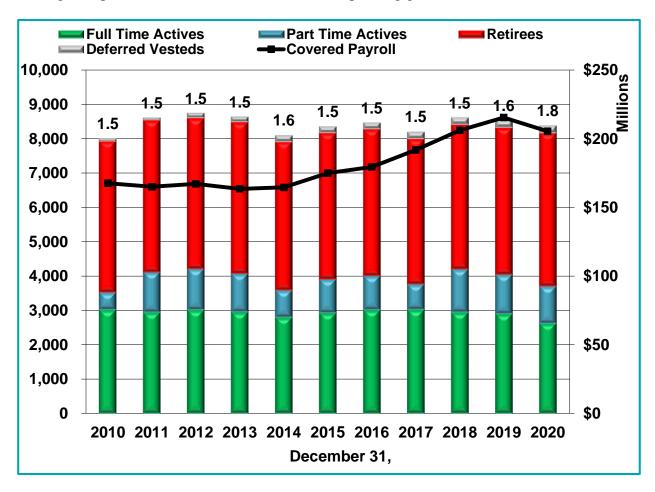
SECTION I - BOARD SUMMARY

Membership Trends

The graph below shows the membership counts of the System for the last eleven valuations. The numbers which appear at the top of each bar (the "support ratio") represent the ratio of the number of inactive members, including DROP members, to full time active contributing members at each valuation date, and provide a measure of the maturity of the System. The inactive-to-active ratio has remained stable over the period. As more of the liability moves from actives to inactives, the System matures and is subject to higher risk exposure from market volatility. This is because the impact of investment losses will have to be offset by future contributions. These contributions, in turn, will only be made on behalf of proportionately fewer active members compared to the total number of members.

The black line represents the payroll for active members over the period, and it corresponds with the scale on the right. The payroll for the 1,078 part-time actives of \$7.5 million was not included since the City does not contribute the full 16.25% of payroll for part-time actives.

The decrease in both active count and payroll from last year was due to the ERIP offered by the City, some furloughed employees not choosing to come back to work and other implications due to the global pandemic in 2020. This led to a corresponding growth in the number of Retirees.



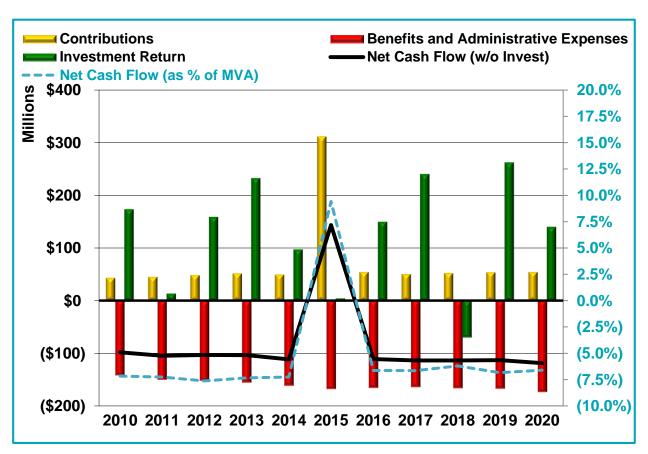


SECTION I - BOARD SUMMARY

Cash Flows

The following graph shows the System's net cash flow (contributions less benefit payments and expenses) at the end of each plan year. For the entire period shown, the net cash flow excluding investments has been negative except for 2015 when \$220 million was transferred into the System pursuant to the Collaborative Settlement Agreement. This illustrates that contributions have not been sufficient to cover benefits and expenses in any years over the past decade. A major implication of negative cash flow is that the difference each year must be met first from cash generated by investments and then paid out of the principal assets, representing additional risk for the System if investments need to be sold in a down market to cover benefit payments.

The dotted line shows the net cash flow as a percent of the market assets and goes with the axis on the right. For the 11 year period shown (ignoring 2015) the net cash flow as a percent of assets has ranged between -8% and -6%. This indicates that a plan is expected to defund with an increased risk of insolvency if the contributions do not catch up to cover a higher portion of the benefit payments and expenses.





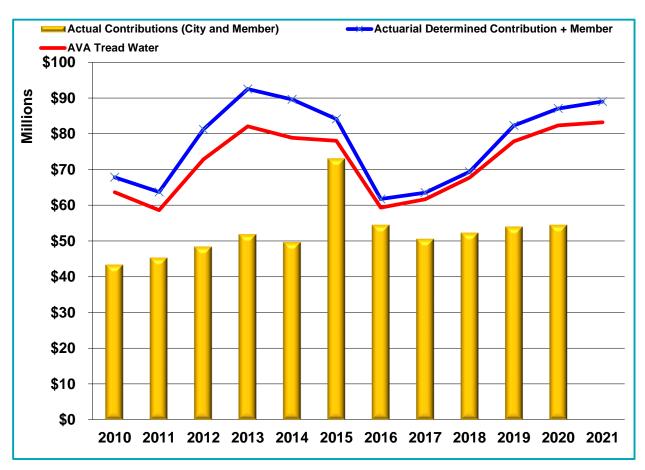
SECTION I - BOARD SUMMARY

Contributions

This graph shows the historical trends for the actual contribution amounts made by both the City and members (yellow bars). The blue line shows the actuarially determined contributions over the period. The actuarially determined contribution is comprised of three components: normal cost which represents the value of the benefits expected to be earned for the upcoming year assumed administrative expenses and an open 30-year level dollar amortization of any unfunded actuarial liability.

The red line is the **Tread Water** line, which is the normal cost plus the interest on the UAL. The tread water line shows the minimum contributions needed to avoid an increase in the UAL.

The graph shows that not only has the City been making contributions less than the actuarially determined contribution, but that the contributions are significantly below the tread water line. When contributions are lower than the normal cost plus interest on the UAL, the unfunded actuarial liability is expected to grow from one year to the next.





SECTION I – BOARD SUMMARY

Projected Future Outlook

The analysis of the projected financial trends is perhaps the most important component of the valuation. The graphs presented in this section show the expected progress of the System's funded status over the next 30 years, measured in terms of the expected funded ratios, and the projected contributions made by the members (9% of payroll) and by the City (16.25% of payroll for full-time active members and DROP members; 3.0% for part-time members). In addition, we have assumed that the City makes the \$2.8 million each year for the next 15 years to pay for the increase in liabilities due to the ERIP beginning January 1, 2022.

While the experience will not conform exactly to the assumptions every year, the trends reflect reasonable expectations. As a result, in addition to the baseline projection, we provided additional **stress testing** based on varying investment returns in the future. These scenarios are shown in Section II.

The projections assume a constant active population. As members retire, terminate and die based on the current valuation assumptions, it is assumed that new members will replace them based on characteristics (age/gender/salary) similar to recent new members.



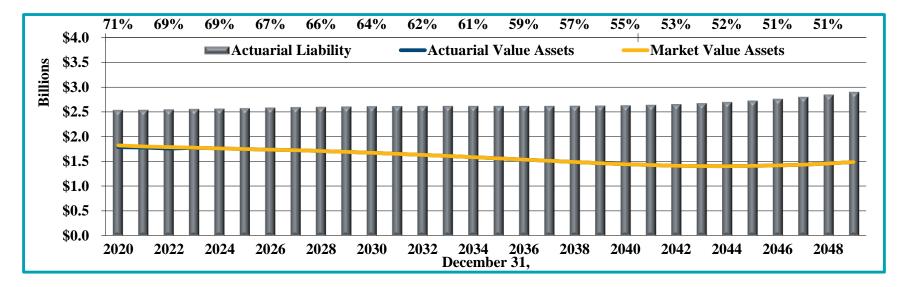
SECTION I – BOARD SUMMARY

Baseline Scenario

The baseline projection shows the outcome if all actuarial assumptions, including the long-term rate of return assumption of 7.50%, are exactly met.

The first graph compares the Market Value of Assets (gold line) and the Actuarial or smoothed Value of Assets (blue line) to the System's Actuarial Liabilities (gray bars). In addition, at the top of the graph, we show the System's funded ratio on an Actuarial Value of Assets basis (ratio of Actuarial Value of Assets to Actuarial Liabilities). The years shown in the graph signify the valuation date as of December 31 of the labeled year.

The System's funded ratio on an Actuarial Value of Assets basis is projected to continue to drop over the next 30 years as contributions continue to lag the Tread Water cost.

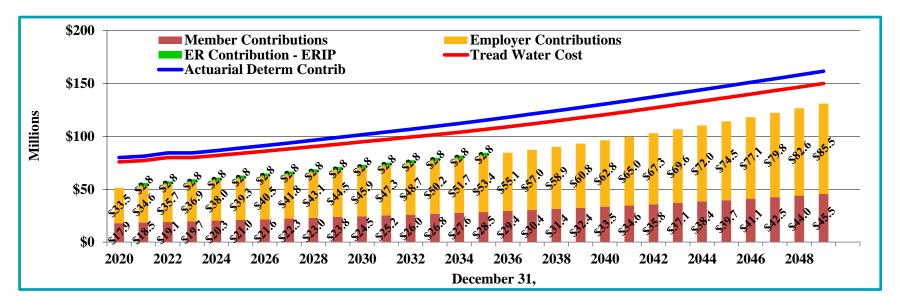




SECTION I – BOARD SUMMARY

The second graph below shows the projected contributions compared to the actuarially determined contributions shown in dollars. The member contributions are in maroon and the City's contributions are in gold. Similar to the historical graph before, the red line represents the Tread Water cost necessary to avoid decreasing funded status.

As shown, the total contributions into the System are projected to continue to significantly lag both the actuarially determined contribution amount as well as the Tread Water cost during the projection period. This results in the funded status expecting to deteriorate during this period. For purposes of the projection, we assumed that the active population will remain constant. Projected payroll is based on the number of members valued as actives for this valuation and assumes that their positions are filled upon leaving employment with a new hire with an average starting salary of \$52,000 (indexed by wage inflation for years beyond 2021).



Please see Section II for additional scenarios illustrating the sensitivity of these projections under various economic scenarios.



SECTION II - IDENTIFICATION AND ASSESSMENT OF RISK

Actuarial valuations are based on a set of assumptions about future economic and demographic experience. These assumptions represent a reasonable estimate of future experience, but the actual future experience will undoubtedly be different and may be significantly different. This section of the report is intended to identify the primary risks to the System, provide some background information about those risks, and provide an assessment of those risks.

Identification of Risks

As we have discussed with the Board, the fundamental risk to the System is that the contributions needed to pay the benefits become unaffordable. While there are a number of factors that could lead to contribution amounts becoming unaffordable, we believe the primary risks are:

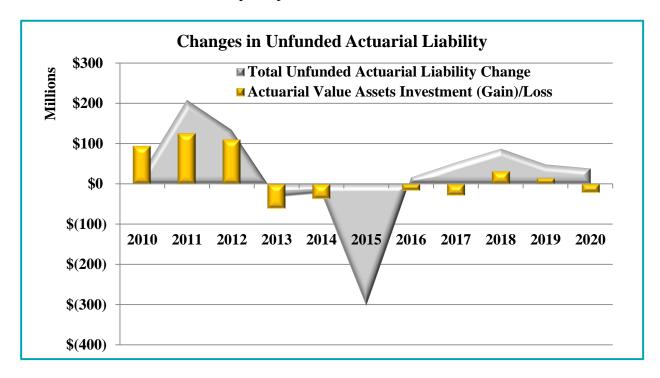
- Investment risk,
- Interest rate risk,
- Longevity and other demographic risks,
- Contribution risk; and
- Assumption change risk.

Other risks that we have not identified may also turn out to be important.



SECTION II - IDENTIFICATION AND ASSESSMENT OF RISK

Investment Risk is the potential for investment returns to be different than expected. Lower investment returns than anticipated will increase the Unfunded Actuarial Liability necessitating higher contributions in the future unless there are other gains that offset these investment losses. The potential volatility of future investment returns is determined by the System's asset allocation and the affordability of the investment risk is determined by the amount of assets invested relative to the size of the plan sponsor or other contribution base.

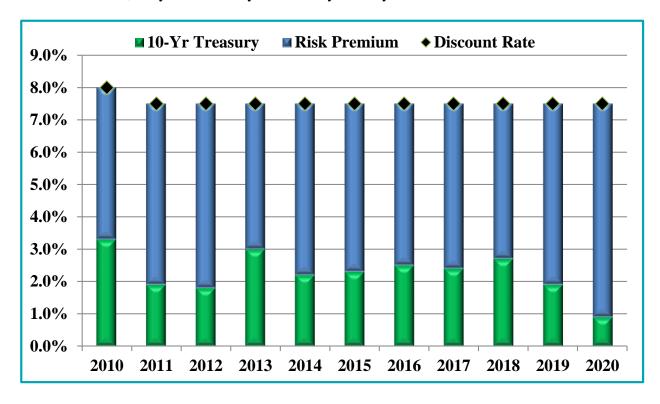


The graph above shows the impact of investment gains and losses on the smoothed Actuarial Value of Assets over the last 11 years compared to the System's total change in Unfunded Actuarial Liability. There was a small actuarial investment gain this year due to the favorable return and continued recognition of a net investment gain for prior years.



SECTION II - IDENTIFICATION AND ASSESSMENT OF RISK

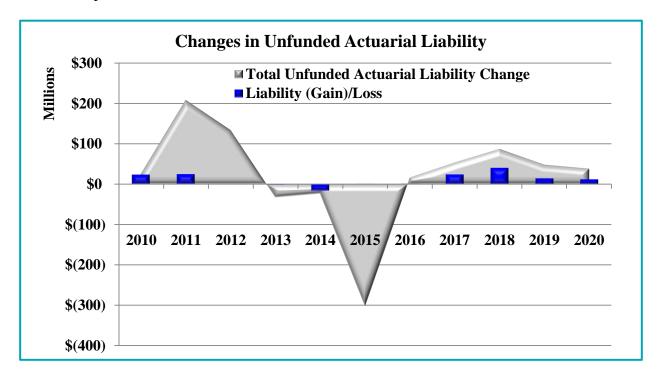
Interest rate risk is the potential for interest rates to be different than expected. For public plans, short term fluctuations in interest rates have little or no effect as the Plan's liability is usually measured based on the expected return on assets. Longer-term trends in interest rates however can have a powerful effect. The chart below shows the yield on a 10-year Treasury security compared to the System's assumed rate of return. The difference is a simple measure of the amount of investment risk taken. As interest rates have declined, plans faced a choice: maintain the same level of risk and reduce the expected rate of return; maintain the same expected rate of return and take on more investment risk; or some combination of the two strategies. As illustrated below, the yield on a 10-year Treasury security was the lowest in 2020.





SECTION II - IDENTIFICATION AND ASSESSMENT OF RISK

Longevity and other demographic risks are the potential for mortality or other demographic experience to be different than expected. Generally, longevity and other demographic risks emerge slowly over time and are often dwarfed by other changes, particularly those due to investment returns. The following graph shows the demographic gains and losses over the last 11 years compared to the total change in the UAL for each year. There was a small liability loss for the 2020 experience.



Contribution risk is the potential for actual future contributions to deviate from expected future contributions. There are different sources of contribution risk ranging from the sponsor choosing to not make contributions in accordance with the funding policy to material changes in the contribution base (e.g., covered employees, covered payroll, sponsor revenue) that affect the amount of contributions the Plan can collect.

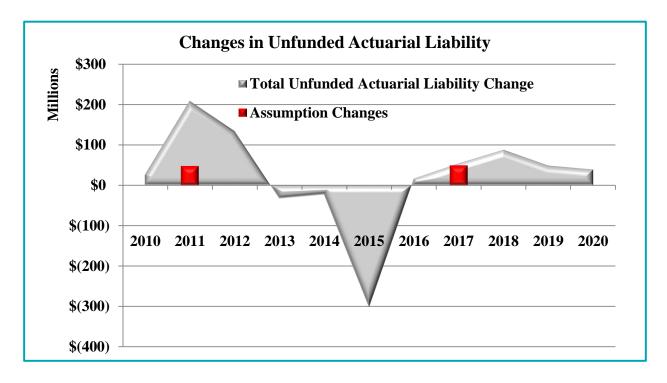
The normal cost plus the interest on the Unfunded Actuarial Liability is referred to as the "Tread Water Cost" because if contributions are less than the Tread Water Cost, the UAL is expected to grow; and if contributions are greater than the Tread Water Cost, the UAL is expected to decline. For this System, the City has consistently contributed less than the Tread Water Cost which has added to the growing UAL. The graph on page 7 in the Board Summary illustrates this.



SECTION II - IDENTIFICATION AND ASSESSMENT OF RISK

Assumption change risk is the potential for the environment to change such that future valuation assumptions are different than the current assumptions. For example, declines in interest rates over the last three decades resulted in higher investment returns for fixed-income investments but lower expected future returns necessitating either a change in investment policy, a reduction in discount rate, or some combination of the two. Assumption change risk is an extension of the other risks identified, but rather than capturing the risk as it is experienced, it captures the cost of recognizing a change in environment when the current assumption is no longer reasonable.

As shown in the following graph, the assumption changes in 2011 and 2017 had a significant impact on the measure of the UAL. It is important to note that these changes include a downward revision to the estimate of future investment earnings and ultimately costs will be determined by actual investment earnings. With the continued low-interest-rate environment, we are continuing to see investment consultants reduce their capital market assumptions. As a result, future expectations of investment returns may continue to decline necessitating further reductions in the discount rate. There were no assumption changes made with this year's December 31, 2020 actuarial valuation.





SECTION II - IDENTIFICATION AND ASSESSMENT OF RISK

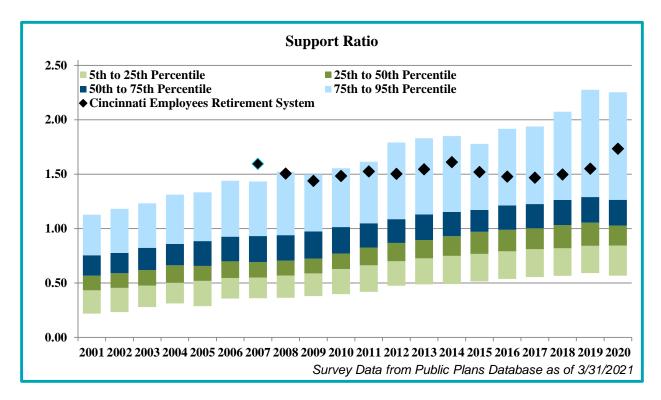
Plan Maturity Measures

The future financial condition of a mature pension plan is more sensitive to each of the risks identified above than a less mature plan. Before assessing each of these risks, it is important to understand the maturity of this System compared to other plans and how the maturity has changed over time.

Plan maturity can be measured in a variety of ways, but they all get at one basic dynamic - the larger the plan is compared to the contribution or revenue base that supports it; the more sensitive the plan will be to risk. The measures below have been selected as the most important in understanding the primary risks identified for this System.

Inactives per Active (Support Ratio)

One simple measure of plan maturity is the ratio of the number of inactive members (those receiving benefits or entitled to a deferred benefit) to the number of active members. The revenue base supporting the plan is usually proportional to the number of active members, so a relatively high number of inactives compared to actives indicate a larger plan relative to its revenue base as well.



The graph above shows the distribution from the 5th to 95th percentile of support ratios for the plans in the Public Plans Database. The black diamonds show how the Cincinnati Retirement System compares to the other plans. Whereas the support ratios for the plans as a whole have increased over the period as they mature, Cincinnati's support ratio has remained relatively

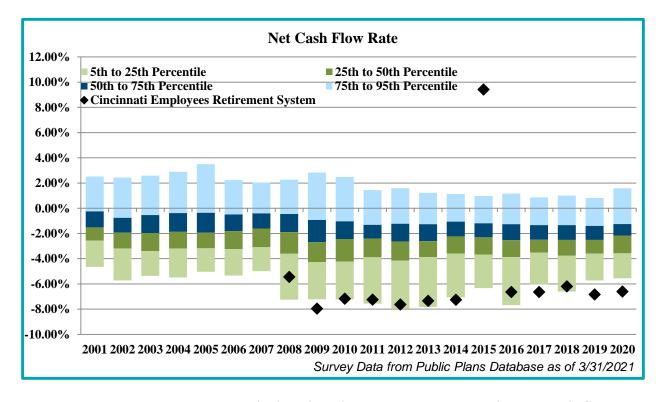


SECTION II - IDENTIFICATION AND ASSESSMENT OF RISK

stable over the last decade prior to this year. The sharp increase in the support ratio from last year to this year was partly attributable to the decrease in actives due to eligible employees electing to participate in the ERIP. The System's support ratio continues to be in the upper quartile.

Net Cash Flow

The net cash flow of the plan as a percentage of the beginning of year assets indicates the sensitivity of the plan to short-term investment returns. Net cash flow is equal to contributions less benefit payments and administrative expenses. Mature plans can have large amounts of benefit payments compared to contributions, particularly if they are well funded. Investment losses in the short-term are compounded by the net withdrawal from the plan leaving a smaller asset base to try to recover from the investment losses. Large negative cash flows can also create liquidity issues.



The graph above shows how the Cincinnati Retirement System's negative net cash flow as a percent of assets has compared to the other public plans in the database. With the exception of 2015, which reflects the large amount of monies transferred pursuant to the Collaborative Settlement Agreement, the System has been amongst the top 5 percentile in having the largest negative cash flow. This higher negative cash flow subjects the System to a higher amount of investment risk since assets must earn more to avoid the System's assets from decreasing from one year to the next.



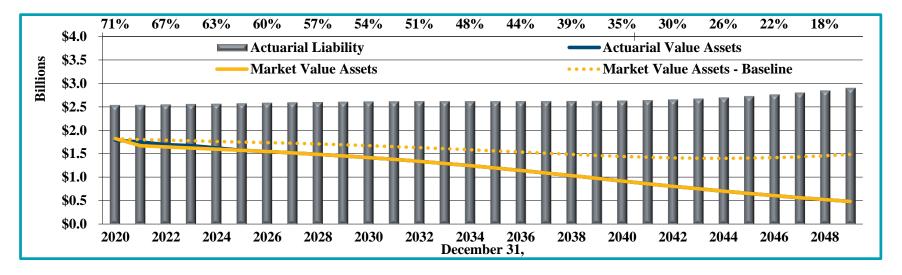
SECTION II – IDENTIFICATION AND ASSESSMENT OF RISK

Deterministic Scenarios/Stress Testing

We developed several hypothetical scenarios to illustrate the impact actual investment returns may have on future funded status and contribution rates. The scenarios are balanced between positive and negative scenarios and are intended to illustrate the importance of both the return itself as well as the timing of such returns.

The graphs on the following pages show the projections under each of these theoretical scenarios. The asset/liability graphs include a gold dotted line representing the baseline market value of assets and the contribution graphs include a blue dotted line representing the baseline ADC projections to facilitate the comparison between the particular scenario and the projections assuming all assumptions are met. The baseline projections are shown in the Board Summary.

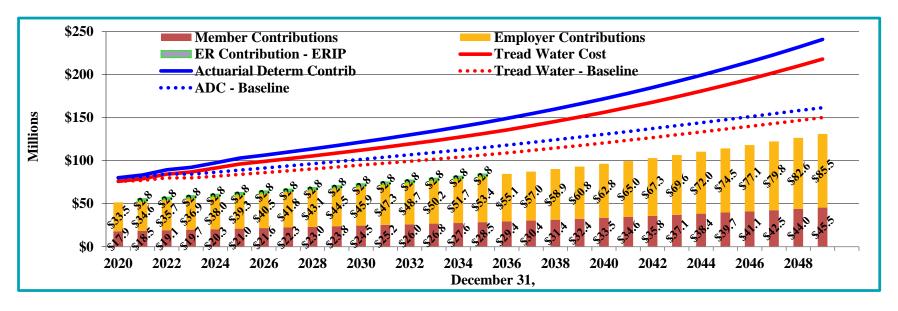
Investment Return of 0% for 2021 followed by 7.5% per year thereafter



As illustrated above, one year of a flat return (0%) for the Plan year ending December 31, 2021 followed by a 7.5% return per year thereafter has a significant impact on the solvency projection of the System. Under this projection, the System is not projected to become insolvent but is expected to hit a low of 3% funded by the 2068 Plan Year.



SECTION II – IDENTIFICATION AND ASSESSMENT OF RISK



Similarly, both the Actuarial Determined Contribution and Tread Water Cost increase significantly over the next 30 years for just this one year of unfavorable return. The contributions (bars) are the same as the baseline since the City's contributions are made based on a fixed rate.



SECTION II – IDENTIFICATION AND ASSESSMENT OF RISK

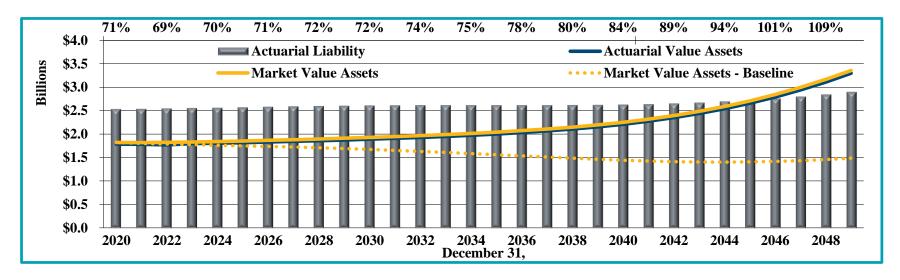
The table below further illustrates the impact that an unfavorable investment return for the year ending December 31, 2021 would have on the projected insolvency of the System's assets assuming no changes to benefits or contribution rates and all assumptions are realized. All future years beyond 2021 were assumed to have an investment return of 7.5%.

Assumed 2021	Projected Insolvency	Projected to be 100%
Investment Return	Year	Funded
15.0%	None	2055
7.5%	None	2078
0.0%	None	>2128
(7.5%)	2045	None
(15.0%)	2040	None



SECTION II – IDENTIFICATION AND ASSESSMENT OF RISK

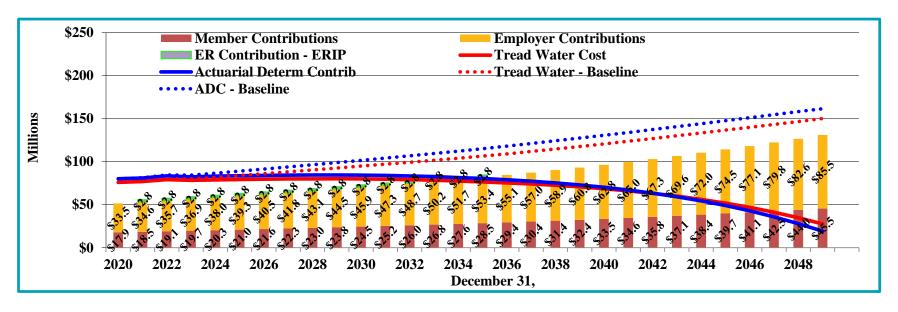
Investment Return of 8.5% per year



Conversely, the chart above shows the impact on the System's projected assets if all future years' investment returns are 8.5% per year. As shown above, the assets would grow over the period rather than depreciate if the assets were to just return the assumed 7.5% per year.



SECTION II – IDENTIFICATION AND ASSESSMENT OF RISK

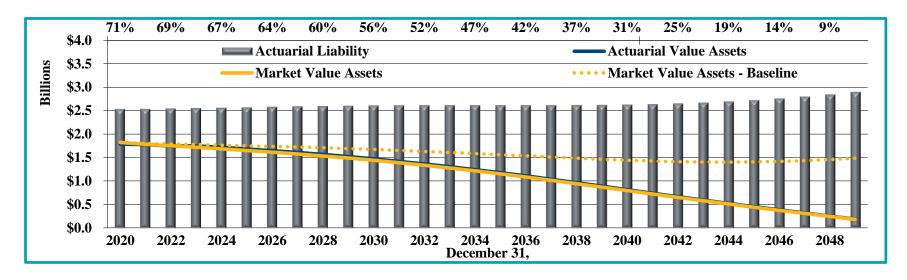


As anticipated, both the Actuarial Determined Contribution and Tread Water Cost are materially lower than if the assets were to return the assumed 7.5% per year.



SECTION II – IDENTIFICATION AND ASSESSMENT OF RISK

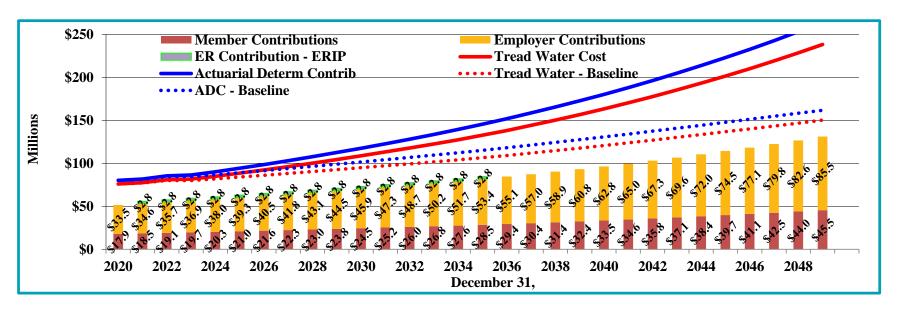
Investment Return of 6.5% per year



If the assets were to return 6.5% per year (1% less than the assumed 7.5%), the System's assets are expected to be depleted by the 2052 Plan year.



SECTION II – IDENTIFICATION AND ASSESSMENT OF RISK



As anticipated, both the Actuarial Determined Contribution and Tread Water Cost are materially higher than if the assets were to return the assumed 7.5% per year.

The scenarios shown above represent deterministic projections. These types of projections show the financial impact on the System under a set of fixed returns. Alternatively, stochastic projections graph the probability of the key metrics such as funded status based on a large number of scenarios (e.g. 1,000) based on the expected long-term return and risk characteristics of the portfolio. Whereas we have not included a stochastic analysis in this report, we would be happy to share this analysis if requested.

More Detailed Assessment

A more detailed assessment is always valuable to enhance the understanding of the risks identified above. While more detail would provide some additional value, we do not believe it is necessary to perform an in-depth analysis every year. We recommend the Board review the analysis provided above annually and consider a more detailed analysis periodically and when there is a substantial change in the financial position or maturity of the System.



SECTION III – ASSETS

The System uses and discloses two different asset measurements which are presented in this section of the report: market value and actuarial value of assets. The market value represents the value of the assets if they were liquidated on the valuation date. The actuarial value of assets is a value that smooths annual investment returns to reduce annual investment volatility and is used in determining the actuarial determined contribution.

In this section, we present detailed information on the System's assets including:

- Statement of the cash flow during the year,
- Disclosure of investment performance for the year, and
- Development of the actuarial value of assets.

Changes in Market Value

The components of asset change from one year to the next include contributions (both City and Member), benefit payments, expenses, and investment income (realized and unrealized.)

The specific changes during 2020 are presented on the next page.



SECTION III – ASSETS

Table III-1 Reconciliation of the Market Value of Assets							
Market Value of Assets - December 31, 2019 \$ 1,799,975,000							
<u>Additions</u>							
Contributions							
Employer	\$	34,517,000					
Member		19,973,000					
Total Contributions	\$	54,490,000					
Investment Income							
Net Appreciation (Depreciation) in Fair Value of Investments	\$	117,831,000					
Interest		4,552,000					
Dividends		13,425,000					
Partnership Income		7,801,000					
Other		31,000					
Total Investment Income	\$	143,640,000					
Investment Expenses	\$	(3,879,000)					
Total Additions	\$	194,251,000					
<u>Deductions</u>							
Benefits Paid	\$	171,608,000					
Net Transfers		(6,000)					
Administrative Expenses		1,709,000					
Total Deductions	\$	173,311,000					
Net Increase(Decrease)	\$	20,940,000					
Market Value of Assets - December 31, 2020	\$	1,820,915,000					



SECTION III – ASSETS

Investment Performance

The following table calculates the investment gain/loss and the return for the plan year on a Market Value basis. The return is an appropriate measure for comparing the actual asset performance to the long-term 7.50% assumption.

Table III-2 Market Value Investment Gains/(Losses)						
Market Value of Assets - December 31, 2019	\$	1,799,975,000				
Contributions	\$	54,490,000				
Benefits Paid		(171,608,000)				
Net Transfers		6,000				
Administrative Expenses		(1,709,000)				
Expected Investment Earnings (7.50%)		130,622,890				
Expected Market Value of Assets - December 31, 2020	\$	1,811,776,890				
Investment Gain / (Loss)	\$	9,138,110				
Market Value of Assets - December 31, 2020	\$	1,820,915,000				
Return		8.03%				



SECTION III – ASSETS

Actuarial Value of Assets

To determine on-going funding requirements, most pension systems utilize an actuarial value of assets that differs from the market value of assets. The actuarial value of assets represents an asset value based on averaging or smoothing year-to-year market value returns for purposes of reducing contribution volatility. For this System, the actuarial value of assets recognizes a portion of the difference between the actual market value of assets and the expected market value of assets. The amount recognized each year is 20% of the difference between actual market value and expected market value. The expected market value is determined using the System's actual cash flows and assumed actuarial rate of return. The actuarial value of assets is constrained so that it cannot exceed 120% of the market value and cannot be less than 80% of the market value. The asset valuation method is described more fully in Appendix B.

The following table illustrates the calculation of the actuarial value of assets for the December 31, 2020 valuation.

	Table III-3 Development of December 31, 2020 Actuarial Value of Assets						
a)	Market Value	of A	ssets - December	31, 2020		\$	1,820,915,000
b)	Deferred Gain	ns or	(Losses)				
		Ma	rket Value Gain	Percent	Percent		
	Plan Year		or (Loss)	Recognized	Deferred	An	nount Deferred
	2020	\$	9,138,110	20%	80%	\$	7,310,488
	2019		141,908,946	40%	60%		85,145,368
	2018		(203,374,909)	60%	40%		(81,349,964)
	2017		115,796,462	80%	20%		23,159,292
	2016		28,104,012	100%	0%		0
				7	Γotal Deferred:	\$	34,265,184
c) Preliminary Actuarial Value of Assets - December 31, 2020 [(a) - (b)]				31, 2020 [(a) - (b)]	\$	1,786,649,816	
d)	d) Corridor for Actuarial Value of Assets						
	80% of Market Value of Assets			\$	1,456,732,000		
120% of Market Value of Assets			\$ 2	2,185,098,000			
e) Actuarial Value of Assets - December 31, 2020				\$	1,786,649,816		
f) Actuarial Value of Assets as a % of Market Value of Assets [(e) ÷ (a)]						98%	
					2(/ (/ 3		



SECTION III – ASSETS

Asset Gains / (Losses) on Actuarial Value Basis

The following table calculates the actuarial investment gain/loss and the return for the plan year on an Actuarial Value basis. This actuarial gain/loss is one component of the System's overall actuarial experience gain/loss.

The Actuarial Value of Assets returned 8.78% for the year primarily due to the continued recognition of the net investment gains attributable to prior years, including the 16.40% market value return for 2019. This resulted in a \$21.6 million actuarial investment gain when compared to the 7.50% expected return as shown below. Since the Market Value of Assets currently exceeds the Actuarial Value of Assets by \$34.3 million, this represents a net deferred investment gain that will help mitigate the impact of any unfavorable returns in the future.

Table III-4 Actuarial Value Investment Gains/(Losses)						
Actuarial Value of Assets - December 31, 2019	\$	1,756,533,401				
Contributions	\$	54,490,000				
Benefits Paid		(171,608,000)				
Net Transfers		6,000				
Administrative Expenses		(1,709,000)				
Expected Investment Earnings (7.50%)		127,364,770				
Expected Actuarial Value of Assets - December 31, 2020	\$	1,765,077,171				
Investment Gain / (Loss)		21,572,645				
Actuarial Value of Assets - December 31, 2020	\$	1,786,649,816				
Return 8.78%						



SECTION III – ASSETS

Investment Performance

The market value of assets (MVA) returned 8.03% during 2020, which is slightly more than the assumed 7.50% return. A return of 8.78% on the actuarial value of assets (AVA) is primarily the result of the asset smoothing method being utilized for the calculation of the actuarial value of assets. Since only 20% of this year's gain from the performance of the System is recognized in a given year, in periods of very favorable performance, the AVA will not increase as rapidly as the MVA. In a period of unfavorable returns, the AVA will not decrease as fast as the MVA.

Table III-5 Annual Rates of Return						
Plan Year	Investment Return Assumption	Market Value	Actuarial Value			
2011	7.50%	0.88%	0.24%			
2012	7.50%	12.06%	0.25%			
2013	7.50%	16.99%	12.11%			
2014	7.50%	6.46%	10.18%			
2015	7.50%	(0.11%)	7.51%			
2016	7.50%	9.24%	8.50%			
2017	7.50%	14.51%	9.19%			
2018	7.50%	(3.93%)	5.66%			
2019	7.50%	16.40%	6.69%			
2020	7.50%	8.03%	8.78%			
10-Year Compound A	7.83%	6.84%				
5-Year Compound Av	8.61%	7.75%				



SECTION IV – LIABILITIES

In this section, we present detailed information on System liabilities including:

- **Disclosure** of System liabilities at December 31, 2019 and December 31, 2020, and
- Statement of **changes** in these liabilities during the year.

Disclosure

Two types of liabilities are calculated and presented in this report. Each type is distinguished by the people ultimately using the figures and the purpose for which they are using them.

- **Present Value of Benefits:** Used for analyzing the financial outlook of the System. This represents the amount of money needed today to fund all future benefits and expenses of the System, assuming members continue to accrue benefits and all assumptions are met.
- **Actuarial Liability:** Used for funding calculations. This liability is calculated taking the present value of benefits above and subtracting the present value of future member contributions and future employer normal costs under an acceptable actuarial funding method. This method is referred to as the **Entry Age Normal** funding method.

None of the liability figures disclosed in this report is meant to be a measure of the System's settlement liability.

The following table discloses each of these liabilities for the current and prior valuations. With respect to each disclosure, a subtraction of the appropriate value of the System's assets yields, for each respective type, a **net surplus** or an **unfunded liability**.



SECTION IV – LIABILITIES

Table IV-1 Liabilities/Net (Surplus)/Unfunded						
234531101057100	December 31, 2019			December 31, 2020		
Present Value of Benefits						
Active Participants (Full Time)	\$	766,724,160	\$	646,829,434		
Active Participants (Part Time)		5,056,477		4,785,102		
Deferred Vesteds		26,347,372		26,667,625		
Retirees		1,879,671,952		2,065,724,594		
Present Value of Benefits (PVB)	\$	2,677,799,961	\$	2,744,006,755		
City's Normal Cost*	\$	8,460,000	\$	7,399,000		
Actuarial Liability						
Active Participants (Full Time)	\$	555,272,745	\$	436,069,494		
Active Participants (Part Time)		5,056,477		4,785,102		
Deferred Vesteds		26,347,372		26,667,625		
Retirees		1,879,671,952		2,065,724,594		
Actuarial Liability (AL)	\$	2,466,348,546	\$	2,533,246,815		
Actuarial Value of Assets (AVA)		1,756,533,401		1,786,649,816		
Net (Surplus)/Unfunded (AL – AVA)	\$	709,815,145	\$	746,596,999		
Funded Status (AVA basis)		71.2%		70.5%		

^{*} Includes administrative expense and net of Employee Contributions



SECTION IV – LIABILITIES

Changes in Liabilities

Each of the liabilities disclosed in the prior table is expected to change at each valuation. The components of that change, depending upon which liability is analyzed, can include:

- New hires since the last valuation
- Benefits accrued since the last valuation
- Plan amendments changing benefits
- Passage of time which adds interest to the prior liability
- Benefits paid to retirees since the last valuation
- Members retiring, terminating, or dying at rates different than expected
- A change in actuarial or investment assumptions
- A change in the actuarial funding method

Unfunded liabilities will change because of all of the above and due to changes in the System's assets resulting from the following:

- Employer contributions less than the full actuarial contribution
- Investment earnings different than expected
- A change in the method used to measure system assets

In each valuation, we report on those elements of change that are of particular significance, potentially affecting the long-term financial outlook of the System. Below we present key changes in liabilities since the last valuation.

Table IV-2 Change in Liabilities									
	Pr	resent Value of Benefits	Actuarial Liability						
Liabilities as of 12/31/2019	\$	2,677,799,961	\$	2,466,348,546					
Liabilities as of 12/31/2020 Liability Increase (Decrease)	\$ \$	2,744,006,755 66,206,794	\$ \$	2,533,246,815 66,898,269					
Change Due to: Assumption Change	\$	0	\$	0					
Plan Changes Actuarial (Gain)/Loss		24,670,647 NC		24,670,647 10,191,363					
Benefits Accumulated and Other Sources		41,536,147		32,036,259					

NC = not calculated



SECTION IV – LIABILITIES

Table IV-3 shows the components of the actuarial liability experience (gain)/loss.

Table IV-3 Sources of Actuarial Liability (Gain)/Loss (\$ in Thousands)								
Source	((Gain) / Loss Amount	% of Liability					
1. Salary	\$	1,749.1	0.1%					
2. Active experience (retirements, termination, etc.)		(8,344.2)	(0.3%)					
3. New entrants		4,694.9	0.2%					
4. Inactive experience		11,455.4	0.4%					
5. Rehired inactives		(101.9)	0.0%					
6. Benefit payments different than expected		(853.5)	0.0%					
7. Miscellaneous / Change in Account Balances		1,591.6	0.0%					
8. Total Liability (Gain) / Loss	\$	10,191.4	0.4%					



SECTION V – CONTRIBUTIONS

In the process of evaluating the financial condition of any pension system, the actuary analyzes the assets and liabilities to determine what level (if any) of contributions is needed to properly maintain the funding status of the system. Typically, the actuarial process will use a funding technique that will result in a pattern of contributions that is both stable and predictable.

For this system, the funding method employed is the **Entry Age Actuarial Cost Method**. Under this method, there are three key components to calculating the Actuarially Determined Contribution (ADC): the **normal cost rate**, the **unfunded actuarial liability rate** (UAL rate), and the **administrative expense rate**. The normal cost rate represents the value of benefits being earned by the active members, as a percent of pay, for the upcoming year. The City's normal cost rate is calculated by taking the total normal cost rate less the member contribution rate of 9%. Based on the Board's funding benchmark, the unfunded actuarial liability rate represents the amount necessary, as a level dollar amount, to pay off the unfunded liability over an open 30-year period. The final piece of the ADC is the administrative expense rate of 0.80% of pay.

However, the City does not contribute based on the Actuarially Determined Contribution rate, nor should the ADC rate be construed as a recommended contribution rate. If the City were to contribute based on the ADC, the unfunded liability would not be expected to be fully paid off based on the open 30-year amortization period. In accordance with the Collaborative Settlement Agreement, the City currently contributes 16.25% of pay for full-time active and DROP members. A contribution totaling 3.00% of pay is made on behalf of part-time actives.

Lastly, we have assumed that the City will contribute \$2.8 million each year for the next 15 years to pay for the increase in liabilities due to the Early Retirement Incentive Program (ERIP) beginning January 1, 2022.



SECTION VI – ACCOUNTING STATEMENT INFORMATION

Table V-1 Development of Actuarially Determined Contribution Rate								
		Decei (for	mber 31, 2019 Fiscal Year June 30, 2021)	(for	nber 31, 2020 Fiscal Year June 30, 2022			
1.	Actuarial Liability							
	a. Active Employees (Full Time)	\$	555,272,745	\$	436,069,494			
	b. Active Employees (Part Time)		5,056,477		4,785,102			
	c. Vested Terminated Members		26,347,372		26,667,625			
	d. Retired Members and Inactive Members		1,879,671,952		2,065,724,594			
	e. Total Present Value	\$	2,466,348,546	\$	2,533,246,813			
2.	Actuarial Value of Assets	\$	1,756,533,401	\$	1,786,649,810			
3.	Unfunded Actuarial Liability (UAL) (1) - (2)	\$	709,815,145	\$	746,596,999			
4.	Gross Normal Cost Rate		12.46%		12.15%			
5.	Plan Change Amortization Payment							
	a. Increase in Liabilities due to Plan Changes	\$	0	\$	24,670,64			
	b. 15-Year Plan Change Amortization Payment ¹		0		2,794,870			
	c. Total Active Payroll ²		219,462,913		209,255,710			
	d. Total Amortization Payment (as % of Payroll) [5b. ÷ 5c.]		0.00%		1.349			
6.	UAL Amortization Payment							
	a. UAL not due to Plan Changes	\$	709,815,145	\$	721,926,35			
	b. 30-Year UAL Amortization Payment ³		57,966,480		58,955,53			
	c. Total Active Payroll ²		219,462,913		209,255,71			
	d. Total Amortization Payment (as % of Payroll) [6b. ÷ 6c.]		26.41%		28.179			
7.	Administrative Expenses		0.80%		0.80%			
8.	Expected Employee Contributions		(9.00%)		(9.00%			
9.	City's Actuarial Determined Contribution Rate		30.67%		33.46%			
٠.	[4. + 5d. + 6d. + 7. + 8.]		30.07 /0		<i>55.</i> 70/			
10.	City's Estimated ADC in Dollars [5c. x 9.]	\$	67,309,000	\$	70,017,00			

Adjusted with interest to following January 1.

³ Adjusted with interest to mid-year.



² Adjusted with interest to mid-year based on General Wage Inflation of 3.75%.

SECTION VI – ACCOUNTING STATEMENT INFORMATION

Table VI-1 shows the history of gains and losses and Table VI-2 shows the Schedule of Funding Progress.

Table VI - 1 Gain or (Loss) for Year Ending December 31, (\$ in Thousands)															
Type of Activity	2012		2013		2014		2015		2016		2017		2018	2019	2020
Investment Income	\$ (109,967)	\$	60,722	\$	36,688	\$	413	\$	16,400	\$	28,361	\$	(31,660)	\$ (13,917)	\$ 21,573
Combined Liability Experience	(493)		1,134		15,199	_	(777)	_	(1,424)	_	(23,609)		31,318	 (14,043)	 (10,191)
Total Gain (Loss)	\$ (110,460)	\$	61,856	\$	51,887	\$	(364)	\$	14,976	\$	4,752	\$	(342)	\$ (27,960)	\$ 11,382
Non-Recurring Items	0		0		0		345,573		(27,754)		(48,308)	_	(39,236)	0	(24,671)
Composite Gain (Loss) during Year	\$ (110,460)	\$	61,856	\$	51,887	\$	345,209	\$	(12,778)	\$	(43,556)	\$	(39,578)	\$ (27,960)	\$ (13,289)

Table VI - 2 Schedule of Funding Progress (\$ in Thousands)								
Actuarial Valuation Date	(a) Actuarial Value of Assets	(b) Entry Age Actuarial Liability		(b) - (a) Unfunded Actuarial Liability	(a) ÷ (b) Funded Ratio	(c) Covered Payroll	[(b) - (a)] ÷ (c) UAL as a % of Covered Payroll	
12/31/2012 \$	1,367,695	\$ 2,229,818	\$	862,123	61.3%	\$ 167,148	515.8%	
12/31/2013	1,424,933	2,254,121		829,188	63.2%	163,477	507.2%	
12/31/2014	1,453,922	2,259,822		805,900	64.3%	164,575	489.7%	
12/31/2015	1,703,002	2,207,484		504,482	77.1%	174,963	288.3%	
12/31/2016	1,732,053	2,252,875		520,822	76.9%	179,463	290.2%	
12/31/2017	1,772,494	2,346,906		574,412	75.5%	191,806	299.5%	
12/31/2018	1,755,861	2,417,515		661,654	72.6%	206,122	321.0%	
12/31/2019	1,756,533	2,466,349		709,816	71.2%	215,460	329.4%	
12/31/2020	1,786,650	2,533,247		746,597	70.5%	205,439	363.4%	



SECTION VI – ACCOUNTING STATEMENT INFORMATION

Additional information as of December 31, 2020:

Valuation Date	December 31, 2020
Actuarial Cost Method	Entry Age
Amortization Method	Level Dollar Open
Amortization Period	30 Years
Asset Valuation Method	Five Year Smoothed Market Value
Actuarial Assumptions	
Investment Return (includes inflation)	7.50%
Projected Salary Increases (includes inflation)	3.75% - 7.50%
Inflation	2.75%
Cost-of-Living Adjustments	3.00%



APPENDIX A – MEMBERSHIP INFORMATION

The data for this valuation was provided electronically by the Cincinnati Retirement System staff. Cheiron did not perform a formal audit of the data. However, we did perform checks of the data for reasonableness and consistency in accordance with Actuarial Standards of Practice No. 23 – Data Quality.

Data reported in this Appendix is as of December 31, 2020.



APPENDIX A – MEMBERSHIP INFORMATION

Status Reconciliation of Participating Members								
	Active Full-Time	Active Part-Time	Terminated Vested	Retired	Disabled	Beneficiary	Total	
As of December 31, 2019	2,903	1,143	225	3,507	153	616	8,547	
New Hires	146	291					437	
To Active Part-Time	(26)	26					0	
To Active Full-Time	40	(40)					0	
Terminated Vested	(14)	(6)	20				0	
Terminated Non-Vested	(74)	(336)					(410)	
Refund of Contributions							0	
Retired	(337)		(9)	346			0	
Disabled	(1)				1		0	
Deceased with Beneficiary				(22)	(1)	23	0	
Deceased without Beneficiary			(17)	(150)	(12)	(62)	(241)	
Miscellaneous Changes	(6)		3	33	1	26	57	
As of December 31, 2020	2,631	1,078	222	3,714	142	603	8,390	



APPENDIX A – MEMBERSHIP INFORMATION

	Active Member Count by Age and Service as of December 31, 2020									
				Y	ears of Ser	vice				
Age	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	Total Count
Under 25	31	8	0	0	0	0	0	0	0	39
25-29	141	34	8	0	0	0	0	0	0	183
30-34	171	82	39	5	0	0	0	0	0	297
35-39	130	106	73	57	10	0	0	0	0	376
40-44	121	81	58	54	40	5	0	0	0	359
45-49	98	58	72	71	72	18	0	0	0	389
50-54	57	68	67	81	82	54	8	0	0	417
55-59	47	50	39	59	68	55	27	4	0	349
60-64	24	29	28	29	26	17	13	1	1	168
65-69	9	9	5	6	8	1	4	1	0	43
70 & Over	0	1	0	3	1	2	1	0	3	11
Total Count	829	526	389	365	307	152	53	6	4	2,631

Average Service: 11.6





APPENDIX A – MEMBERSHIP INFORMATION

	Average Compensation of Active Members by Age and Service as of December 31, 2020									
	Years of Service									
Age	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	Avg. Comp.
Under 25	\$52,737	\$48,883	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$51,947
25-29	61,759	58,011	57,709	0	0	0	0	0	0	60,886
30-34	68,152	65,508	68,211	62,260	0	0	0	0	0	67,331
35-39	71,578	69,636	74,892	62,945	69,412	0	0	0	0	70,308
40-44	65,383	71,036	69,672	75,280	77,348	71,340	0	0	0	70,256
45-49	69,782	71,430	81,949	77,538	75,228	79,241	0	0	0	75,141
50-54	72,038	68,682	76,601	71,842	78,046	81,982	81,210	0	0	74,831
55-59	74,159	74,151	72,651	71,012	72,151	77,232	73,931	79,985	0	73,599
60-64	82,475	68,527	73,611	70,202	64,534	80,030	78,676	53,398	110,048	73,144
65-69	66,070	71,408	67,363	78,357	63,361	99,049	54,134	126,229	0	69,604
70 & Over	0	51,311	0	55,950	75,407	71,509	69,394	0	89,676	70,546
Average	67,814	68,579	74,277	71,650	74,172	79,345	74,614	83,261	94,769	71,200



APPENDIX A – MEMBERSHIP INFORMATION

Summary of Inac	tive Membership I	ata	as of December	: 31,	2020
			Fotal Annual	Av	erage Annual
Group	Count		Benefit		Benefit
Retirees	3,714	\$	165,608,427	\$	44,590
Disableds	142	\$	2,706,901	\$	19,063
Survivor	603	\$	15,510,754	\$	25,723
Total	4,459	\$	183,826,082	\$	41,226

Ann	ual Benefits by	y Age as of Decem	ber 31, 2020
Attained	Number of	Total	Average
Age	Members	Annual Benefits	Annual Benefit
< 40	4	\$ 116,347	7 \$ 29,087
40 - 44	1	22,682	2 22,682
45 - 49	20	698,062	2 34,903
50 - 54	148	6,511,689	43,998
55 - 59	386	17,084,865	5 44,261
60 - 64	759	31,914,669	42,048
65 - 69	956	41,365,217	43,269
70 - 74	872	37,667,017	43,196
75 - 79	501	20,159,719	40,239
80 - 84	404	15,521,818	38,420
85 - 89	243	7,990,288	32,882
90 - 94	127	3,901,054	30,717
95 - 99	32	799,518	3 24,985
100+	6	73,137	7 12,190
Total	4,459	\$ 183,826,082	2 \$ 41,226



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

A. Actuarial Assumptions

Rationale for Economic and Demographic Assumptions

The actuarial assumptions were adopted by the Board of Trustees on March 1, 2018 upon the recommendation of the prior actuary, based on an experience study performed for the period January 1, 2012 to December 31, 2016. The results of this study were presented in a report dated February 27, 2018 and are incorporated into this report by reference. An investment return assumption of 7.50% was used as prescribed by item 29 of the Collaborative Settlement Agreement (CSA) signed October 5, 2015.

Cheiron has reviewed the assumptions. While we consider these assumptions to be generally reasonable, we have not yet performed our own actuarial experience study.

1. Investment Rate of Return

7.50% per year, net of investment expenses

2. Inflation Assumption

2.75% per annum

3. Expenses

Estimated budgeted administrative expenses of 0.80% of payroll are added to the normal cost rate

4. Salary Increases

Salary increases are assumed to vary by service. Representative rates are as follows:

Service	Annual Increase
0	7.50%
5	5.00
10	4.50
15	4.00
21+	3.75

5. Mortality Rates

Active Members: RP-2014 Employees Mortality Table with generational projections using scale MP-2017.

Healthy Inactive Members: RP-2014 Mortality Table with generational projections using Scale MP-2017, set forward 2 years for both males and females.

Disabled Inactive Members: RP-2014 Disabled Retiree Mortality Table with generational projections using scale MP-2017.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

6. Retirement Rates including DROP

Annual Rates of Retirement Groups C, E, and F ¹							
Age	5 Years of Service	6 – 24 Years of Service	25 – 29 Years of Service	30 Years of Service	31+ Years of Service		
50-54				55.0%	30.0%		
55			6.0%	55.0	30.0		
56			8.0	55.0	30.0		
57			10.0	55.0	30.0		
58			10.0	55.0	30.0		
59			10.0	55.0	30.0		
60	25.0%	25.0%	25.0	55.0	25.0		
61	25.0	18.0	18.0	55.0	25.0		
62	25.0	18.0	18.0	55.0	25.0		
63	25.0	18.0	18.0	55.0	25.0		
64	25.0	18.0	18.0	55.0	25.0		
65	25.0	18.0	18.0	55.0	25.0		
70	100.0	100.0	100.0	100.0	100.0		

¹ For purposes of valuing CSA Employee members eligible for DROP benefits, an additional 10% is added to rates for 30 years of service and an additional 5% is added to rates for 31+ years of service

Annual Rates of Retirement Group G						
Age	5 Years of Service	6 – 14 Years of Service	15 – 29 Years of Service	30 Years of Service	31+ Years of Service	
57			6.0%	6.0%	6.0%	
58			6.0	6.0	6.0	
59			8.0	8.0	8.0	
60			8.0	8.0	8.0	
61			10.0	10.0	10.0	
62			10.0	25.0	25.0	
63			10.0	25.0	18.0	
64			10.0	25.0	18.0	
65			10.0	25.0	18.0	
66			10.0	25.0	18.0	
67	25.0%	25.0%	25.0	25.0	18.0	
68	25.0	18.0	18.0	18.0	18.0	
69	25.0	18.0	18.0	18.0	18.0	
70	100.0	100.0	100.0	100.0	100.0	



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

7. Termination Rates

Sample termination rates are as follows:

Annual Rates of Termination						
Age	<1 Year of Service	1 – 2 Years of Service	3 – 4 Years of Service	5+ Years of Service		
20	22.00%	10.00%	8.00%	4.00%		
25	22.00	10.00	8.00	4.00		
30	22.00	10.00	8.00	4.00		
35	22.00	10.00	4.00	4.00		
40	22.00	10.00	4.00	2.75		
45	22.00	10.00	4.00	1.25		
50	22.00	10.00	4.00	1.25		
55	22.00	10.00	4.00	1.25		
60	22.00	10.00	4.00	1.25		
65	22.00	10.00	4.00	1.25		
70	22.00	10.00	4.00	1.25		

60% of vested members who terminate elect to leave their contributions in the Plan in order to be eligible for a benefit at their normal retirement; 40% of members elect to withdraw their contributions

8. Disability Rates

Sample disability rates are as follows:

Age	Annual Rates of Disability ¹
20	0.005%
25	0.010%
30	0.015%
35	0.025%
40	0.045%
45	0.075%
50	0.135%
55	0.210%
60	0.250%
65	0.250%

Rates are 0% when member is eligible for normal retirement



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

9. Part-time Active Members

All part-time active members are assumed to receive a refund of their employee contributions with interest upon leaving the System

10. DROP Participation

60% of eligible CSA Employee members eligible for DROP benefits are assumed to decline participation and 40% are assumed to elect participation. Those electing to participate are assumed to remain in DROP for three years

11. DROP Crediting Rate

3.25% per annum

12. Percent Married

80% of members are assumed to be married for the purpose of valuing pre-retirement survivor benefits

13. Spouse Age Difference

Unless otherwise reported in the data, the male spouse is assumed to be three years older than the female spouse

14. Changes Since Last Valuation

None



APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

B. Methods

1. Actuarial Funding Method

The funding method for the valuation of liabilities used for this valuation is the Entry Age Normal (EAN) method. Under this funding method, a normal cost rate is determined as a level percentage of pay for each active member. The normal cost rate multiplied by payroll equals the total normal cost for each member. The normal cost contributions (Employer and Member) will pay for projected benefits at retirement for each active member.

The actuarial liability is the difference between the present value of future benefits and the present value of future normal costs. The difference between this actuarial liability and the actuarial value of assets is the unfunded actuarial liability (UAL).

The portion of the actuarial liability in excess of plan assets, the UAL, is amortized to develop an additional cost that is added to each year's employer's normal cost. Under this funding method, actuarial gains and losses are directly reflected in the size of the unfunded actuarial liability. The amortization method is described below.

2. Amortization Method

The actuarially determined contribution (ADC) is determined as the sum of (a) the employer's normal cost rate, (b) the administrative expense rate, and (c) the UAL rate. Based on the Board's funding benchmark, the UAL rate represents the amount necessary to amortize the UAL (excluding liabilities due to the ERIP) over a 30 year open period as a level dollar amount. If the City were to contribute based on the ADC, the unfunded liability would not be expected to be fully paid off based on the open 30-year amortization period.

In addition, the City is paying for the Early Retirement Incentive Program in 15 level annual amounts beginning January 1, 2022.

3. Actuarial Value of Assets

The actuarial value of assets recognizes a portion of the difference between the actual market value of assets and the expected market value of assets, based on the assumed valuation rate of return. The amount recognized each year is 20% of the difference between actual market value and expected market value. In addition, the actuarial value of assets cannot be less than 80%, or more than 120%, of the market value of assets.

4. Valuation Software

Cheiron utilizes ProVal, an actuarial valuation software leased from Winklevoss Technologies (WinTech) to calculate the liabilities, normal costs and projected benefit payments. We have relied on WinTech as the developer of ProVal. We have reviewed



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

ProVal and have a basic understanding of it and have used ProVal in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of ProVal that would affect this actuarial valuation.

5. Projection Model

This report includes deterministic projections of future contributions, assets, and funded status for the purpose of assisting the Board and CRS staff with the management of the System. We have used Cheiron's *P-Scan* model to develop these projections. The model is also used to stress test the impact of volatile asset returns over the projection period.

The *P-Scan* projection uses standard roll-forward techniques that implicitly assume a stable active population. Changes in the demographic characteristics of the active population will lead to different results.



APPENDIX C – SUMMARY OF PLAN PROVISIONS

1. Membership

All employees of the City of Cincinnati shall be members of the System except for the following:

- Members of the Police and Fireman's Disability and Pension Fund of Ohio,
- Elected City officials,
- Employees for whom the City contributes to the Ohio Public Employees Retirement System,
- Members of the faculties, teaching staffs, research staffs, and administrative staff of the University of Cincinnati appointed to positions covered by the Teachers Insurance and Annuity Association Social Security Plan,
- Persons becoming employees after June 1, 1961, who are employed in any of the following employment classifications: bricklayer, carpenter, carpenter foreman, cement finisher, electrician, electrician foreman, painter, painter foreman, plasterer, plumber, sign painter, steamfitter and pipefitter, tinsmith, or composition roofer,
- Persons hired as police recruits who are not currently enrolled as a member of the System prior to their date of hire, and
- Current contributing members of the Ohio School Employees Retirement System (SERS) or the Ohio State Teachers Retirement System (STRS) who are hired by the City on a seasonal, temporary, or part-time basis.

Members of the System are divided into the following groups:

Group	Criteria
A, B	Any member who has retired prior to 7/1/2011
С	Any member who, as of June 30, 2011, was an active or deferred vested
	member and had either:
	a) Completed at least 30 years of service, or
	b) Reached age 60 and completed at least 5 years of service
D	Any active member who, between July 1, 2011 and December 31, 2013:
	1) Either
	a) Completed at least 30 years of service, or
	b) Reached age 60 and completed at least 5 years of service; and
	2) Retired prior to January 1, 2014
Е	Any active member who:
	1) Between July 1, 2011 and December 31, 2013 either:
	a) Completed at least 30 years of service, or
	b) Reached age 60 and completed at least 5 years of service; and
	2) Retires on or after January 1, 2014



APPENDIX C – SUMMARY OF PLAN PROVISIONS

F	Any active member whose most recent membership enrollment date was prior to January 1, 2010 and who is not in groups A through E
	Any deferred vested member whose most recent membership enrollment date was prior to January 1, 2010, is not in groups A through E, and has at least five years of service prior to the date separated from employment
G	Any member whose most recent membership enrollment date is on or after January 1, 2010, or
	Any member rehired on or after January 1, 2010, who has fewer than five years of service as of June 30, 2011, or
	Any retiree of the System who is receiving service retirement allowance and is re-employed on or after April 1, 2013

Members in the System are further classified as follows:

Class	Criteria		
CSA Retiree	Group A and B members and their designated optionees		
(CSA participants			
corresponding to			
Retirees Class)			
CSA Employee (CSA participants corresponding to Current Employees Class)	Group C, D, E and F members (and their designated optionees) that were vested and employed on July 1, 2011		
CMC Employee	Group E and F members (and their designated optionees)		
(Non-CSA participants)	that were either vested or employed on July 1, 2011 and no		
	break in employment service since January 1, 2010 and		
	prior to becoming vested		
Non-CSA	Group G members and their designated optionees		



APPENDIX C – SUMMARY OF PLAN PROVISIONS

2. Service Retirement Benefit

Groups A, B, C and D

Normal Retirement Eligibility Age 60 with 5 years of service or 30 years of service

Early Retirement Eligibility Age 55 with 25 years of service

Benefit Formula Multiplier Members hired prior to July 12, 1998 were given a one-

time irrevocable option to choose either the benefit formula using a 2.22% multiplier or the benefit formula using a 2.50% multiplier. For members hired on or after July 12, 1998, benefits are calculated using a 2.50%

multiplier

Average Highest Average of the highest three consecutive years of

Compensation compensation

Years of Service Years or fractional years of full-time service rendered to

the plan sponsor

Benefit a) An annuity which is actuarially equivalent to the

accumulated contributions of the member at the time of

retirement

b) A pension which together with the annuity produces a total annual retirement allowance equal to the product of the applicable benefit formula multiplier, the member's average highest compensation and the number of years of

service

Early Retirement Benefit is actuarially reduced from

normal retirement age

Group E

Normal Retirement Eligibility Age 60 with 5 years of service or 30 years of service

Early Retirement Eligibility Age 55 with 25 years of service

Retirement benefit is composed of as many as three components:

Part A Benefit

For service earned through December 31, 2013

Part B Benefit

For service earned on and after January 1, 2014 up to a

combined (Part A and Part B) 20 years of service



APPENDIX C – SUMMARY OF PLAN PROVISIONS

Part C Benefit

For service earned on and after January 1, 2014 in excess of a combined (Part A and Part B) 20 years of service

Benefit Formula Multiplier

Part A Benefit

Members hired prior to July 12, 1998 were given a one-time irrevocable option to choose either the benefit formula using a 2.22% multiplier or the benefit formula using a 2.50% multiplier. For members hired on or after July 12, 1998, benefits are calculated using a 2.50% multiplier

Part B Benefit

Members hired prior to July 12, 1998 were given a one-time irrevocable option to choose either the benefit formula using a 2.22% multiplier or the benefit formula using a 2.50% multiplier. For members hired on or after July 12, 1998, benefits are calculated using a 2.50% multiplier

Part C Benefit 2.20% multiplier

Average Highest Compensation

Part A Benefit

Average of the highest three consecutive years of compensation

Part B Benefit

Average of the highest five consecutive years of compensation

Part C Benefit

Average of the highest five consecutive years of compensation

Years of Service

Years or fractional years of full-time service rendered to the plan sponsor



APPENDIX C – SUMMARY OF PLAN PROVISIONS

Benefit

- a) An annuity which is actuarially equivalent to the accumulated contributions of the member at the time of retirement
- b) A pension which together with the annuity produces a total annual retirement allowance equal to the sum of Part A, Part B, and Part C benefits each of which is the product of the applicable benefit formula multiplier, the applicable average highest compensation and the applicable number of years of service

Early Retirement Benefit is actuarially reduced from normal retirement age

Group F

Normal Retirement Eligibility Age 60 with 5 years of service or 30 years of service

Early Retirement Eligibility Age 55 with 25 years of service

Retirement benefit is composed of as many as three components:

Part A Benefit

For service earned through June 30, 2011

Part B Benefit

For service earned on and after July 1, 2011 up to a combined (Part A and Part B) 20 years of service

Part C Benefit

For service earned on and after July 1, 2011 in excess of a combined (Part A and Part B) 20 years of service

Benefit Formula Multiplier

Part A Benefit

Members hired prior to July 12, 1998 were given a one-time irrevocable option to choose either the benefit formula using a 2.22% multiplier or the benefit formula using a 2.50% multiplier. For members hired on or after July 12, 1998, benefits are calculated using a 2.50% multiplier

Part B Benefit

Members hired prior to July 12, 1998 were given a one-



APPENDIX C – SUMMARY OF PLAN PROVISIONS

time irrevocable option to choose either the benefit formula using a 2.22% multiplier or the benefit formula using a 2.50% multiplier. For members hired on or after July 12, 1998, benefits are calculated using a 2.50% multiplier

Part C Benefit 2.20% multiplier

Average Highest Compensation

Part A Benefit

Average of the highest three consecutive years of

compensation

Part B Benefit

Average of the highest five consecutive years of

compensation

Part C Benefit

Average of the highest five consecutive years of

compensation

Years of Service Years or fractional years of full-time service rendered to

the plan sponsor

Benefit a) An annuity which is actuarially equivalent to the

accumulated contributions of the member at the time of

retirement

b) A pension which together with the annuity produces a total annual retirement allowance equal to the sum of Part

A, Part B, and Part C benefits each of which is the product of the applicable benefit formula multiplier, the applicable average highest compensation and the applicable number

of years of service

Early Retirement Benefit is actuarially reduced from

normal retirement age

Group G

Normal Retirement Eligibility Age 67 with 5 years of service or age 62 with 30 years of

service

Early Retirement Eligibility Age 57 with 15 years of service



APPENDIX C – SUMMARY OF PLAN PROVISIONS

Benefit Formula Multiplier Benefit is calculated using a 2.20% multiplier for all years

of service up to 30 years and a 2.00% multiplier for all

service in excess of 30 years

Average Highest Average of the highest five consecutive years of

Compensation compensation

Years of Service Years or fractional years of full-time service rendered to

the plan sponsor

Benefit a) An annuity which is actuarially equivalent to the

accumulated contributions of the member at the time of

retirement

b) A pension which together with the annuity produces a total annual retirement allowance equal to the product of the applicable benefit formula multiplier, the member's average highest compensation and the number of years of

service

Early Retirement Benefit is actuarially reduced from

normal retirement age

All Groups

In no event shall the retirement allowance be greater than 90% of a member's average highest compensation.

In no event shall the retirement allowance be greater than that permitted by Section 415 of the Internal Revenue Code.

The average highest compensation used in the calculation of benefits depends on which benefit formula applies to the member. The formula that uses the 2.22% multiplier includes overtime compensation and the lump sum payment for unused vacation and sick-pay. The formulas that use all other multipliers do not include overtime or the lump sum payment.

3. Disability Retirement Benefit

Eligibility 5 years of service

Benefit 90% of normal retirement benefit at disability date but not

less than the smaller of:

a) 25% of the average highest compensation

b) 90% of the retirement benefit the member would have become entitled to had he continued in service to normal retirement age without further change in average highest

compensation



APPENDIX C – SUMMARY OF PLAN PROVISIONS

4. Deferred Vested Retirement Benefit

Eligibility 5 years of service

Benefit Normal retirement benefit beginning at normal retirement

age

5. Pre-retirement Death Benefit

1) Contributions with interest

2) Survivor Benefits according to the type of survivors if

the member has at least 18 months of service

6. Post-retirement Death Benefit

1) \$5,000 lump sum for Groups A and B

2) If no Joint and Survivor Option is selected, the balance of member contributions not received back in retirement

benefit payments prior to death

7. Optional Forms of Benefit

1) Joint and 100% Survivor Payment

2) Joint and 50% Survivor Payment

3) 66 2/3% Joint and Survivor Payment

4) 80% Joint and Survivor Payment

8. Cost-of-Living Adjustments (COLA)

Groups A and B 3% simple COLA based on the member's benefit on

January 1, 2016 including all previously granted COLAs. Effective January 1, 2016, the COLA will be suspended for

a 3-year period

In the 3rd year of the COLA suspension (calendar year 2018), members will receive a one-time payment that is the lesser of 3% of their base pension benefit or \$1,000. This payment will be made on January 1, or the anniversary date of the member's retirement according to when the member

normally receives a COLA

Groups C, D, E, F and G 3% simple COLA based on the initial gross monthly

benefit with a 3-year delay following each member's date

of retirement

Poverty Exception Any member of the Retirees Class or Current Employees

Class who retired or retires with at least 5 years of service



APPENDIX C – SUMMARY OF PLAN PROVISIONS

and whose household income is below 150% of federal poverty guidelines will receive a 3% compounding COLA until such time income exceeds 150% of federal poverty guidelines, at which time the member will receive a 3% simple COLA

9. Contributions

Members Each member, commencing January 1, 1978, contributes at

a rate of 7.0% of the salary used to compute retirement benefits until retirement. Beginning January 1, 2010, the employee contribution rate was increased 0.5% per year over 4 years to reach 9.0% of pay. The CSA establishes that the contribution rate for members shall not exceed

9.0% of pay for the term of the agreement

Employers The sponsoring employer makes annual contributions

based on members' salaries so that, when members become eligible for benefits, reserves will have been accumulated to provide the pension and other benefits payable by the

plan on account of creditable service

10. Deferred Retirement Option Plan (DROP)

Eligibility Current Employees Class members with at least 30 years of

service

Maximum Participation Period 5 years

Minimum Participation Period Participation in DROP for less than 2 years results in

forfeiture of all interest earnings credited to the member's

DROP account

Benefit Monthly pension benefit calculated as if the eligible

member actually retired on their DROP effective date, including any adjustments for an assigned optionee. The monthly pension benefit will be contributed to the member's DROP account in the CRS Pension Trust and

paid out as a lump sum upon termination from the DROP

Employee Contributions Members continue to contribute 9.0% of pay while

participating in DROP. 75% of the contribution is credited to the member's DROP account and the remaining 25% of the contribution is paid to the CRS Pension Trust to offset

the costs of administering the DROP



APPENDIX C – SUMMARY OF PLAN PROVISIONS

Employer Contributions Employer contributions to the CRS Pension Trust continue

to apply in the same manner as for other actively employed members who are not participating in the DROP. Employer contributions are not credited to the member's DROP

account

Interest DROP account balances are credited each month at a rate

equal to the 10-year U.S. Treasury Note Business Day Series adjusted quarterly with a cap of 5% but not less than

0%

11. Changes Since Last Valuation

The City offered an Early Retirement Incentive Program to employees who met the following criteria prior to January 1, 2021: Employees in Groups C, E or F who had at least 28 years of creditable service or, who had at least 5 years of creditable service and reached at least age 60; and employees in Group G who had at least 28 years of creditable service and reached at least age 62 or, who had 5 years of creditable service and reached at least age 67. Part-time employees, rehired retirees and members in DROP were not eligible to participate. Of those eligible, 253 employees elected to participate. The City is funding the increase in liabilities of this program through level annual dollar amounts over 15 years effective January 1, 2022.



APPENDIX D – GLOSSARY OF TERMS

1. Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as mortality, withdrawal, disability, and retirement; changes in compensation; inflation; rates of investment earnings, and asset appreciation or depreciation; and other relevant items.

2. Actuarial Cost Method

A procedure for determining the Actuarial Present Value of pension plan benefits and expenses and for developing an allocation of such value to each year of service, usually in the form of a Normal Cost and an Actuarial Liability.

3. Actuarial Gain/(Loss)

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions during the period between two Actuarial Valuation dates, as determined in accordance with a particular Actuarial Cost Method.

4. Actuarial Liability

The portion of the Actuarial Present Value of Projected Benefits will not be paid by future Normal Costs. It represents the value of the past Normal Costs with interest to the valuation date.

5. Actuarial Present Value (Present Value)

The value as of a given date of a future amount or series of payments. The Actuarial Present Value discounts the payments to the given date at the assumed investment return and includes the probability of the payment being made. As a simple example: assume you owe \$100 to a friend one year from now. Also, assume there is a 1% probability of your friend dying over the next year, in which case you won't be obligated to pay him. If the assumed investment return is 10%, the actuarial present value is:

<u>Amount</u>		Probability of		1/(1+Investment Return)		
		Payment				
\$100	X	(101)	X	1/(1+.1)	=	\$90

6. Actuarial Valuation

The determination, as of a specified date, of the Normal Cost, Actuarial Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.



APPENDIX D – GLOSSARY OF TERMS

7. Actuarial Value of Assets

The value of cash, investments, and other property belonging to a pension plan as used by the actuary for the purpose of an Actuarial Valuation. The purpose of an Actuarial Value of Assets is to smooth out fluctuations in market values. This way long-term costs are not distorted by short-term fluctuations in the market.

8. Actuarially Equivalent

Of equal Actuarial Present Value, determined as of a given date with each value based on the same set of Actuarial Assumptions.

9. Amortization Payment

The portion of the pension plan contribution which is designed to pay interest and principal on the Unfunded Actuarial Liability in order to pay for that liability in a given number of years.

10. Entry Age Normal Cost Method

A method under which the Actuarial Liability is calculated as the Actuarial Present Value of the Projected Benefits allocated to periods prior to the valuation year.

11. Funded Ratio

The ratio of the Actuarial Value of Assets to the Actuarial Liabilities.

12. Investment Return Assumption

The assumed interest rate used for projecting dollar related values in the future.

13. Mortality Table

A set of percentages which estimate the probability of death at a particular point in time. Typically, the rates are annual and based on age and sex.

14. Normal Cost

That portion of the Actuarial Present Value of pension plan benefits and expenses, which is allocated to a valuation year by the Actuarial Cost Method.



APPENDIX D – GLOSSARY OF TERMS

15. Projected Benefits

Those pension plan benefit amounts which are expected to be paid in the future under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and increases in future compensation and service credits.

16. Unfunded Actuarial Liability

The excess of the Actuarial Liability over the Actuarial Value of Assets.





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