

June 27, 2016

**FOR YOUR INFORMATION**

To: Mayor and Members of City Council  
From: Harry Black, City Manager **HB**  
Subject: Body Worm Camera Update

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This morning, the attached comprehensive update of the Body Worn Camera (BWC) program is being presented to the Law and Public Safety Committee.

BWCs will begin hitting the streets as part of a phased rollout on August 1. The project remains within budget. It is our intent to circulate for comment a Body Worn Camera Administrative Regulation before mid-July and finalize it prior to our go-live date of August 1. The Regulation will set forth the policy and procedure that will govern the program.

The program represents an ambitious undertaking. We are challenged with a complex scope and compressed limited timeline as we seek to develop a best-in-class program that will serve as a model for the nation.

I am pleased with our progress to date, which has only been achieved thanks to the hard work and dedication of staff members throughout the Administration who have truly risen to the challenge.

We will continue to keep you updated

cc: Col. Eliot K. Isaac, Police Chief

Attachment

June 27, 2016

# Police Body Worn Camera Program Implementation Plan Update





# Overview

- I. Outreach**
- II. Research**
- III. Policies & Procedures**
- IV. CPD BWC Process**
- V. CPD BWC System**
- VI. Deployment Plan**
- VII. Challenges**
- VIII. Questions**

# Outreach

Started in August 2015 with directive from City Council and City Manager

Goal: Become national gold standard by including as many stakeholders as possible. Aim to be transparent and inclusive

Collaborative effort that included:

- Police
- IT
- Prosecutor's Office
- Law
- Records Unit
- FOP Police Union
- Public Defender's Office
- City Human Resources
- City Manager's Office

# Outreach, Continued

## Informational Sessions conducted with:

- City Council
- The Mayor's office
- Leadership Cincinnati
- Citizen Complaint & Internal Audit (CCA) staff

## Public Outreach conducted with:

- Community Organizations
- Local Business Leaders
- Local Ministers
- National Association of Black Law Enforcement Executives (NOBLE)
- Local Judge's Seminar
- City Manager's Advisory Group
- Defense Attorney's Bar Assoc.

# Outreach, Going Forward

## **Subcontract with local engagement team**

### Goal:

- 20% MBE/WBE/SBE subcontract participation in Year 1
- Continuous improvement of community relations and outreach

### Work with CPD to educate the public

- How BWC works
- What to expect when interacting with officer wearing BWC
- Individuals' rights and responsibilities
- How and to whom BWC footage is accessible

### Reports to City

- Number of events and types of outreach used
- Number of individuals reached
- Feedback and recommendations



# Research

- Discussed with over 30 agencies using or exploring body cams
- Attended International Association of Chiefs of Police conference to evaluate most recent camera technology
- Partnered with Harvard University CyberLaw clinic to review process
- Worked with Dr. Harlan Yu (Upturn and the Leadership Conference) to review and improve procedure

### A Review of Cincinnati PD's March 13, 2016 Draft Policy

From Police Body Worn Cameras: A Policy Scorecard  
<https://www.bwccscorecard.org>

Department (by size) <small>1: DOJ funded</small>	Policy Available	Officer Discretion	Personal Privacy	Officer Review	Footage Retention	Footage Misuse	Footage Access	Biometric Use
Cincinnati	✗	✓	○	✗	✓	✓	✓	✓
1 New York	✗	✓	✓	✗	○	○	✗	✗
2 Chicago <small>1</small>	✓	✓	✓	✗	✗	✗	✗	✗
3 Los Angeles <small>1</small>	✓	✓	○	✗	✗	○	✗	✗
4 Philadelphia	✗	?	?	?	?	?	?	?
5 Houston	✓	✓	○	✗	✓	✗	✗	✗
6 Washington, DC <small>1</small>	✓	✓	○	✗	✗	○	○	✗
7 Dallas	✗	✓	○	✗	✓	○	✗	✗
8 Phoenix	✗	○	○	✗	✗	✗	✗	✗
9 Baltimore	✗	○	○	○	✗	✓	✗	✓
10 Miami-Dade <small>1</small>	✗	✓	○	✗	✗	○	✗	✗
11 Las Vegas <small>1</small>	✗	✓	✓	✗	✓	✓	✗	✗
12 Detroit <small>1</small>	✗	?	?	?	?	?	?	?
13 Memphis	✗	✓	○	✗	✗	○	✗	✗
15 Milwaukee	✓	○	○	✗	✗	✗	✗	✗
16 San Antonio <small>1</small>	✗	?	?	?	?	?	?	?
18 San Francisco	✓	✓	✓	✗	✗	○	✗	✗
21 Atlanta	?	?	?	?	?	?	?	?
26 Austin	○	○	✗	✗	✓	○	✗	✗
31 Cleveland	✗	✓	✓	✗	✗	✓	✗	✗
37 Seattle <small>1</small>	✓	✓	○	✗	✗	✗	✗	✗
38 New Orleans <small>1</small>	○	○	○	✗	✗	○	✗	✗
46 Albuquerque <small>1</small>	✓	○	✗	✗	✗	✗	✗	✗
Oakland	✓	✓	○	○	✗	✓	✗	✗
Ferguson	✗	✗	✗	✗	✗	✗	✗	✗
Parker, CO	✓	✓	✓	○	○	○	✓	✗

# Policies & Procedures

## **Purpose:**

- Guidelines regarding use, management, storage, release and retention of BWC files
- Written policy that determines when officers have to activate BWC - limitations of battery life

## **Policy:**

- 90-day retention period for all BWC videos
- Officers may record inside private homes as long as they have legal right to be there

## **Information:**

- Officers not required to inform citizens they are being recorded
- The TASER BWC records 30 seconds of buffered video when activated

# Policies & Procedures, Continued

## Officers must activate their BWC when:

1. All calls for service and self-initiated activities. BWC must be activated when officer arrives on-scene
2. While responding to calls for service in “emergency” mode (lights & siren activated)
3. During entirety of traffic pursuits and foot pursuits
4. Traffic stops, including the investigation of a vehicle and occupants already stopped or parked

# Policies & Procedures, Continued

5. When assisting other officers on any call for service or self-initiated activity
6. All requests for consent to search without warrant, including searches of persons, buildings or vehicles
7. Requests for searches and deployments of drug-detection canines involving vehicles, when practical
8. Recordings of all persons physically arrested and being transported in CPD vehicle to any location, until the police car camera is activated for transport
9. Officers have discretion to activate BWC when they believe event may have evidentiary value

# CPD BWC Process

## **CPD has developed a new process to handle body camera videos**

Goal: To make the BWC process as easy as possible for patrol officers

1. Police officers record video, plug camera into docking station at end of shift, and upload video securely to vendor's cloud-based storage
2. Records Unit will receive requests through internet link for body camera videos
3. Records Unit then can share videos through emailed links rather than burning videos onto DVDs

# CPD BWC System



# TASER Axon Body 2

# CPD BWC Selection Process

**Mandate from City Hall – determine most advantageous BWC system for CPD**

## **CPD's BWC criteria:**

- Pre-event record buffering
- Battery life: 10-hour shifts for patrol officers
- Cloud-based software with redaction included

## **CPD reviewed 12 submitted BWC vendor bids**

- CPD forwarded recommendations to the RFP Selection Committee

## **RFP Selection Committee approved two vendors for testing and evaluation in District Three**

- TASER's BWC hardware and software systems were clearly the most advantageous option

# TASER Axon Body 2

## CPD tested TASER Axon Body BWC in 2014

- Found significant flaws with this unit
- TASER re-evaluated BWC system hardware



## New Axon Body 2 BWC addressed issues

- Audio quality dramatically improved
- Video recordings now in HD resolution
- BWC mounting options



# TASER “Cloud-based” software

## **TASER’s BWC software and video storage are completely cloud-based**

- Any computer, laptop, or tablet with internet connection

## **Criminal Justice Information Services (CJIS):**

- Cloud-based platform developed by Microsoft and FBI
- Security and site redundancy

## **Redaction software included**

- Videos securely uploaded through encryption to cloud
- Redaction of video (blurring) and audio (muting)
- Original videos are maintained without any modification

# Deployment Plan

**Deploy BWC on every uniformed officer who interacts with public as part of normal duties, by the end of 2016**

- Police Officer/Specialists, Sergeants and Lieutenants
- Approximately 700 BWC units, including current recruit class
- Unlimited BWC upload storage

**BWC systems will be deployed starting August 1, one district at a time**

- Central Business Section and Special Events Unit
- Patrol Districts and Community Relations Unit
- Traffic Unit, Gang Enforcement Squad, Canine handlers

# Deployment Plan, Continued

## **CPD will review the BWC process in early 2017:**

- Secure funding to issue BWC units to approximately 350 sworn officers NOT assigned to uniform patrol function
- Require BWC units while working outside employment details, special events and PVO
- Consolidate “information silos” into the cloud-based software:
  - CAD / 911
  - NIBRS
  - Photos
  - Audio recordings
  - Police car DVR video
  - Third party video

# Deployment Plan, Timeline\*



\*Schedule is tentative and subject to change based on deployment

# Challenges

## **Evolving BWC policy and procedure**

- State law changes & supreme court rulings may affect policy
- Providing info & discussing policy changes with public and officers

## **Transparency vs Privacy**

- Transparency with video while protecting privacy of people recorded
- What should be redacted consistent with law & expectations

## **Officer review of BWC videos**

- Administrative vs Criminal Investigations
- When to allow officers to watch BWC videos



# Challenges, Continued

## **BWC Retention and Biometric Scanning**

- How long to store video and related cost
- Facial recognition of persons recorded on BWC videos

## **Access to agency BWC video**

- Public, Media, Citizen Complaints, and Courts
- Agency's Social Media Policy
- Subject to CLEIR exemption (pending in Ohio Supreme Court)

## **Ongoing costs of BWC program**

- Hardware and cloud-based storage
- Additional personnel to facilitate BWC process
- Contract considerations: warranties, hardware refresh cycles

# Questions?

