

CCA Board Meeting Agenda

June 8, 2026

1. Call to order

2. Introduction by Chair John J. Williams

The Citizen Complaint Authority was established in 2003 under the Collaborative Agreement and a Memorandum of Agreement with the U.S. Department of Justice. We are a seven-member board with a professional investigative staff, headed by a director. Staff investigates allegations of misconduct by police officers and, through the director, forwards the findings and recommendations to the board. Our decisions are based upon a legal standard known as a “preponderance of the evidence.” *Simply stated, the question is, “Does the greater weight of the evidence favor one side or the other?”* Our area of inquiry is solely whether the officer’s actions conformed to Cincinnati Police Department policies, procedures and training.

Our findings generally will be one of the following: (1) Unfounded: where the investigation determined no fact to support that the incident actually occurred; (2) Sustained: where the allegation is supported by sufficient evidence to determine the incident occurred and the actions of the officer were improper; (3) Not sustained: where there are insufficient facts to determine whether the alleged misconduct occurred; and (4) Exonerated: where the greater weight of the evidence indicates the alleged conduct did occur but did not violate police department policies, procedures and training. Our findings and recommendations are forwarded to the City Manager for final determination.

3. Mission Statement

Per Article XXVIII., the Citizen Complaint Authority’s (CCA) mission will be to investigate serious interventions by police officers, including but not limited to, shots fired, deaths in custody and major uses of force, and to review and resolve citizen complaints in a fair and efficient manner.

4. Approval of minutes from previous meeting

5. Director’s report presented by Director John Kennedy

6. CPD response to CCA recommendations/observations presented by IIS Lieutenant

- **#R2610 (CCA #25205)**
 - During this investigation, CCA observed a discrepancy between CPD policy and officer practice regarding the frisk of detained citizens prior to placement in a CPD cruiser. CPD Procedure Manual § 12.554 is specific that, to frisk an individual, officers need to be able to “articulate specific facts which led them to believe the individual could be armed and dangerous.” In this case, Officer Shack was asked if he had reason to believe Mr. Miller was armed and dangerous. He expressed the sentiment that officers “don’t trust anyone,” but was unable to provide any articulable justification for the frisk, thus resulting in a sustained finding. This discrepancy between the need for officer safety and legal and policy requirements has been seen before.
 - CCA has made one prior observation and one prior recommendation regarding this topic (#O2310 in CCA #21183; #R2312 in CCA #21246). In those cases, the need for officer safety was noted as the reason to perform a frisk prior to placement in a CPD cruiser, rather than the “armed and dangerous” factor required by CPD policy and law. CCA recommends that CPD update their

training and/or policy to specify what factors must be in place for officers to frisk individuals prior to placement in a CPD cruiser.

7. Public comment period (not to exceed 3 minutes)

8. New business

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| 1. CCA #25234 Antoine Burrell | 8. CCA #25178 Desmond Burns |
| 2. CCA #25144 Kayla Bryant | 9. CCA #25208 Mary Vidourek |
| 3. CCA #25189 Nigel Agboh | 10. CCA #25214 Anonymous |
| 4. CCA #25237 Tracy Gragston | 11. CCA #25222 Rikki McKinstry |
| 5. CCA #25154 Tracy Gragston | 12. CCA #25170 Nathaniel Livingston |
| 6. CCA #26047 Deborah Jones | 13. CCA #25227 James Johnson |
| 7. CCA #25126 Karen Gonzalez | 14. CCA #25247 Jeremy Welch |

9. Announcements

10. Adjournment to executive session (if required)

11. Reconvene if necessary (if required)

Thank you for viewing and attending the CCA Board meeting today.

Remember, CCA is here to help you address any concerns you have regarding interaction with a Cincinnati Police Officer. While CCA's primary purpose is to investigate specific allegations of serious misconduct by CPD, even if your concern does not fall within CCA's purview, CCA will send all concerns or commendations to CPD on your behalf.

The next Board meeting will be on **Wednesday, July 8, 2026**, at 5:00 pm. Copies of any of the investigation summaries discussed today are available on CCA's website at www.cincinnati-oh.gov/ccia.

12. Adjournment

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